Planning and Environment Act 1987

YARRA RANGES PLANNING SCHEME

AMENDMENT C207

EXPLANATORY REPORT

Who is the planning authority?

This amendment has been prepared by the Yarra Ranges Council, which is the planning authority for this amendment.

The amendment has been made at the request of the Yarra Ranges Council.

Land affected by the amendment

The amendment applies to 20 heritage places affecting 15 private properties, six road reserves, and public places as described in the mapping reference table at Attachment 1 to this Explanatory Report.

More specifically the amendment will apply to 10 commercial premises, 5 residential properties, street tree protection for 6 streets, a public building, a public memorial and a recreational cycle trail.

What the amendment does

The amendment implements the recommendations of the Stage 1a Lilydale Main Street Heritage Review Gap Study, Trevor Westmore Urban Design and Heritage Conservation, 2019 and the Lilydale Stage 1a Heritage Gap Study Peer Review and Review of Stage 1b Lilydale Heritage Review Gap Study: Lilydale Heritage Study, Extent Heritage Pty Ltd, 2022, by applying the Heritage Overlay (HO) on a permanent basis to 13 individual heritage places, amending the HO for 5 individual heritage places, and introducing Statements of Significance as Incorporated Documents.

Specifically:

- Amends Planning Scheme Maps 26HO, 27HO, 40HO, and 41HO to apply the HO to the properties in Table 1.
- Amends the Schedule Clause 43.01 (Heritage Overlay) to apply the HO to the heritage places in Table 1.
- Amends the schedule to Clause 72.04 Documents Incorporated in this Planning Scheme to incorporate the Statements of Significance for the properties in Table 1.

| HO Number | Description of Place | Address |
|--------------|--|---|
| HO431 | Olinda Hotel | 161 Main Street, Lilydale |
| HO432 | Former Hutchinson's Store | 251 Main Street, Lilydale |
| HO433 | Crown Hotel | 267 Main Street, Lilydale |
| HO434 | Beresford Buildings | 279-281 Main Street, Lilydale |
| HO435 | Artis Building | 284 Main Street, Lilydale |
| HO436 | Single storey shop | 295 Main Street, Lilydale |
| HO437 | Former Deschamps Wine Store Olive Tree | 2-4 Albert Hill Road, Lilydale, and small section of Cave Hill Road adjoining |

Table 1

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| HO438 | Lilydale First World War Memorial | Main Street, Lilydale |
|-------|---|----------------------------------|
| HO439 | Willowbank | 16 Crestway, Lilydale |
| HO440 | Towri | 1/33-61 Edinburgh Road, Lilydale |
| HO441 | Heatherlie | 57 Warburton Highway, Lilydale |
| HO442 | Lilydale Primary School No.876 | 63-65 Castella Street, Lilydale |
| HO443 | Lilydale Heritage Railway Station Goods Shed | Maroondah Highway, Lilydale |

- Amends the Schedule to Clause 43.01 (Heritage Overlay) to amend the HO for the heritage places in Table 2.
- Amends the Schedule to 72.04 Documents Incorporated in this Planning Scheme to include updated Statements of Significance for the properties in Table 2.

Table 2

| Description of Place | Address | Proposed Amendment to the HO |
|--|--|--|
| Queen Victoria Jubilee Street Trees (HO77) | Main Street, Lilydale | Reduction in mapped curtilage area within Main Street (to be replaced by HO401 – Lilydale Historic Street Trees) |
| Former W Johnson Bootmakers Shop/Residence (HO203) | 335 Main Street, Lilydale | Removal of allowance for prohibited uses in the Schedule to the Heritage Overlay |
| Former Poon Kee's Store (HO213) | 172 Main Street, Lilydale | Removal of allowance for prohibited uses in the Schedule to the Heritage Overlay |
| Lilydale-Warburton Railway (HO214) | Lilydale-Warburton Railway (former) | Reduction in mapped curtilage area near the Historic Lilydale Railway Station (to exclude the rail stabling yard) |
| Lilydale Historic Street Trees (HO401) | Anderson Street, Castella Street, Clarke Street, Cave Hill Road (south), The Eyrie (part) and historic street trees along the western boundary of the Lilydale Recreation Reserve, Lilydale | Increase in mapped curtilage area within Main Street (to replace HO77 Queen Victoria Jubilee Street Trees) |

• Amends the Schedule to 72.04 Documents Incorporated in this Planning Scheme to include updated Statements of Significance for the properties in Table 3.

Table 3

| Description of Place | Address | |
|---|---------------------------|--|
| The White Dog Hotel (HO 64) | 292 Main Street, Lilydale | |
| Former Oliver's Grocery Store/Lilydale Rural Supplies Shop (HO205) | 148 Main Street, Lilydale | |

Strategic assessment of the amendment

Why is the amendment required?

The amendment Lilydale Heritage Review Gaps Study 2019-2022 by applying the Heritage Overlay to 20 heritage places in the Yarra Ranges Planning Scheme.

The amendment seeks to implement the recommendations of the Stage 1a Lilydale Main Street Heritage Review Gap Study, Trevor Westmore Urban Design and Heritage Conservation, 2019 and the Lilydale Stage 1a Heritage Gap Study Peer Review and Review of Stage 1b Lilydale Heritage Review Gap Study: Lilydale Heritage Study, Extent Heritage Pty Ltd, 2022.

The aim of the studies was to identify and assess potential heritage places and provide recommendations for their protection along with reviewing several existing heritage protected properties.

The need for the studies arose from work on the Lilydale Structure Plan. In 2020, the Lilydale Structure Plan Issues and Opportunities Paper underwent public consultation, which sought public comment on the significance of properties in Main Street considered to be of potential heritage significance but are not protected by a Heritage Overlay.

The studies have been prepared in accordance with the Heritage Victoria Heritage Overlay Guidelines, 2007, the Australia ICOMOS Charter for Places of Cultural Heritage Significance (the Burra Charter) and Practice Note 01 – Applying the Heritage Overlay, August 2018. The recommended places are considered to meet the requirements and threshold for local protection through the HO.

The HO is the appropriate planning mechanism to protect the heritage values of the individual properties as the HO requires a permit to be granted for buildings and works, including demolition, that could affect the significance of these properties.

Interim controls for the 13 heritage places in Table 1 are being sought concurrently via Amendment C206yran.

How does the amendment implement the objectives of planning in Victoria?

The amendment is consistent with the objectives of planning in Victoria, in particular the following objectives detailed in Section 4(1) of the *Planning and Environment Act 1987*, being:

d) to conserve and enhance those buildings, areas or other places which are of scientific, aesthetic, architectural or historical interest, or otherwise of special cultural value;

g) to balance the present and future interests of all Victorians.

The amendment supports these objectives by applying permanent heritage controls to conserve places identified with local heritage significance.

How does the amendment address any environmental, social and economic effects?

Environmental Effects

The amendment is not anticipated to have any adverse environmental impacts.

Social Effects

The amendment will have a positive social effect through the preservation of historically and culturally significant places for the benefit of current and future generations. This will benefit the community by improving the understanding of local cultural history and thereby contributing to the sense of place and local identity.

Economic Effects

The amendment is not expected to have any adverse or significant economic effects. Inclusion of a site within the HO does not prohibit changes to that site or building, but rather requires an application process whereby heritage considerations can be properly addressed, along with other factors before any decision on an application is made. This may limit development that is inconsistent with maintaining heritage values, which will improve the character of the building and the wider area. It is considered that economic impacts on future development will be offset by the contribution that the heritage place offers to the broader community.

Does the amendment address relevant bushfire risk?

The amendment is not proposing new use or development and is unlikely to result in any increase to the risk to life, property, community, infrastructure or the natural environment from bushfire.

Does the amendment comply with the requirements of any Minister's Direction applicable to the amendment?

The amendment is consistent with the Ministerial Direction – The Form and Content of Planning Schemes as identified at Section 7(5) of the *Planning and Environment Act 1987.*

The amendment complies with Ministerial Direction No. 9 – Metropolitan Planning Strategy which requires amendments to have regard to *Plan Melbourne 2017-2050*. The amendment implements *Direction 4.4 of Plan Melbourne 2017-2050* by ensuring the Yarra Ranges Planning Scheme recognises heritage places that contribute to Melbourne's distinctiveness and liveability and protect Melbourne's heritage places.

The amendment addresses the requirements of Ministerial Direction No.11 – Strategic Assessment of Amendments.

How does the amendment support or implement the Planning Policy Framework and any adopted State policy?

The amendment supports and implements the following objectives and strategies of the Planning Policy Framework.

- *Clause 11.01-1S Settlement*, which promotes the sustainable growth and development of Victoria and Metropolitan Melbourne through the consideration of the Metropolitan Planning Strategy. The amendment is consistent with Plan Melbourne 2017-2050, Direction 4.4 *Respect Melbourne's heritage as we build for the future.*
- *Clause 15.01-5S Neighbourhood Character:* recognise and protect neighbourhood character, cultural identity and sense of place.
- *Clause 15.03-1S Heritage Conservation:* ensure the conservation of places of heritage significance. Relevant strategies identified to achieving this objective include:
 - Identify, assess and document places of natural and cultural heritage significance as a basis for their inclusion in the planning scheme.
 - Provide for the protection of natural heritage sites and man-made resources.
 - Provide for the conservation and enhancement of those places that are of aesthetic, archaeological, architectural, cultural, scientific or social significance.
 - Encourage appropriate development that respects places with identified heritage values.

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How does the amendment support or implement the Local Planning Policy Framework, and specifically the Municipal Strategic Statement?

The amendment supports and implements the following objectives and strategies of the LPPF:

- Clause 21.05 Objective 2 Major Activity Centres, which weeks to enhance Lilydale's identity through the protection of identified heritage elements, and other strategies.
- Clause 21.06-1 Heritage, which seeks to protect and conserve place of cultural heritage significance.

Does the amendment make proper use of the Victoria Planning Provisions?

The application of the HO is the most appropriate mechanism for recognising and protecting the cultural heritage significance of the identified places. The assessments undertaken identify that the places meet the threshold for local significance.

How does the amendment address the views of any relevant agency?

The views of relevant agencies will be sought through the public exhibition of the amendment.

Does the amendment address relevant requirements of the Transport Integration Act 2010?

The amendment is not expected to have any impact on the transport system.

Resource and administrative costs

• What impact will the new planning provisions have on the resource and administrative costs of the responsible authority?

The amendment will have a minor additional impact on the resource and administrative costs of the responsible authority. Additional work created by adding places to the HO can be resourced.

Where you may inspect this amendment

The amendment can be inspected free of charge at the Yarra Ranges website at www.yarraranges.vic.gov.au by searching "Amendment C207"; or

The amendment is available for public inspection, free of charge, during office hours at the following Yarra Ranges Community Link Centres:

- Lilydale 15 Anderson Street, Lilydale
- Monbulk 21 Main Road, Monbulk
- Healesville 110 River Street, Healesville
- Upwey 40 Main Street, Upwey
- Yarra Junction 2442-2444 Warburton Hwy, Yarra Junction

The amendment can also be inspected free of charge at the Department of Environment, Land, Water and Planning website at www.planning.vic.gov.au/public-inspection.

Submissions

Any person who may be affected by the amendment may make a submission to the planning authority. Submissions about the amendment must be received by [insert submissions due date].

A submission must be sent to Design and Place, Yarra Ranges Council, PO Box 105 Lilydale VIC 3140, or at <u>mail@yarraranges.vic.gov.au</u>.

Panel hearing dates

In accordance with clause 4(2) of Ministerial Direction No.15 the following panel hearing dates have been set for this amendment:

- directions hearing: [insert directions hearing date]
- panel hearing: [insert panel hearing date]]

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ATTACHMENT 1 - Mapping reference table

| Location | Land /Area Affected | Mapping Reference |
|----------|--|--|
| HO64 | 292 Main Street, Lilydale | Yarra Ranges C207yran hoMap40 |
| H077 | Queen Victoria Jubilee Street Trees – Main Street, Lilydale | Yarra Ranges C207yran hoMap40 |
| HO203 | 335 Main Street, Lilydale | Yarra Ranges C207yran hoMap40 |
| HO205 | 148 Main Street, Lilydale | Yarra Ranges C207yran hoMap40 |
| HO213 | 172 Main Street, Lilydale | Yarra Ranges C207yran hoMap40 |
| HO214 | Lilydale-Warburton Railway | Yarra Ranges C207yran hoMap40 |
| HO401 | Lilydale Historic Street Trees – Anderson Street, Castella Street, Clarke Street, Cave Hill Road (south), The Eyrie (part) and historic street trees along the western boundary of the Lilydale Recreation Reserve, Lilydale | Yarra Ranges C207yran hoMap40 |
| HO431 | 161 Main Street, Lilydale | Yarra Ranges C207yran hoMap40 |
| HO432 | 251 Main Street, Lilydale | Yarra Ranges C207yran hoMap40 |
| HO433 | 267 Main Street, Lilydale | Yarra Ranges C207yran hoMap40 |
| HO434 | 279-281 Main Street, Lilydale | Yarra Ranges C207yran hoMap40 |
| HO435 | 284 Main Street, Lilydale | Yarra Ranges C207yran hoMap40 |
| HO436 | 295 Main Street, Lilydale | Yarra Ranges C207yran hoMap40 |
| HO437 | 2-4 Albert Hill Road, Lilydale, and small section of Cave Hill Road adjoining | Yarra Ranges C207yran hoMap40 |
| HO438 | Lilydale First World War Memorial, Main Street, Lilydale | Yarra Ranges C207yran hoMap40 |
| HO439 | 16 Crestway, Lilydale | Yarra Ranges C207yran hoMap26 |
| HO440 | 1/33-61 Edinburgh Road, Lilydale | Yarra Ranges C207yran hoMap40 |
| HO441 | 57 Warburton Highway, Lilydale | Yarra Ranges C207yran hoMap27, hoMap41 |
| HO442 | 63-65 Castella Street, Lilydale | Yarra Ranges C207yran hoMap40 |
| HO443 | Lilydale Heritage Railway Station Goods Shed, Maroondah Highway, Lilydale | Yarra Ranges C207yran hoMap40 |